

**NOTE: This is an earlier version of the fiscal note for HF28-0.**

The most current version is available on the Fiscal Note Search Site: <https://www.mn.gov/mmbapps/fnsearchlbo/>

**Consolidated Fiscal Note**

**2023-2024 Legislative Session**

**HF28 - 0 - Civil Right to Vote Restored Incarceration**

Chief Author: **Cedrick Frazier**  
 Committee: **Elections Finance & Policy**  
 Date Completed: **1/10/2023 2:38:11 PM**  
 Lead Agency: **Secretary of State**  
 Other Agencies:  
     Corrections Dept                      Supreme Court

State Fiscal Impact	Yes	No
Expenditures	X	
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology	X	
Local Fiscal Impact	X	

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings)	Biennium			Biennium		
	Dollars in Thousands	FY2023	FY2024	FY2025	FY2026	FY2027
<b>Secretary of State</b>						
General Fund	13	-	-	-	-	-
Restrict Misc. Special Revenue	-	-	-	-	-	-
<b>State Total</b>						
General Fund	13	-	-	-	-	-
Restrict Misc. Special Revenue	-	-	-	-	-	-
<b>Total</b>	<b>13</b>	-	-	-	-	-
<b>Biennial Total</b>			-			-

Full Time Equivalent Positions (FTE)	Biennium			Biennium	
	FY2023	FY2024	FY2025	FY2026	FY2027
<b>Secretary of State</b>					
General Fund	-	-	-	-	-
Restrict Misc. Special Revenue	-	-	-	-	-
<b>Total</b>	-	-	-	-	-

**Lead LBO Analyst's Comment**

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

**LBO Signature:** Susan Nelson    **Date:** 1/10/2023 2:38:11 PM  
**Phone:** 651-296-6054    **Email:** susan.nelson@lbo.mn.gov

**State Cost (Savings) Calculation Details**

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

\*Transfers In/Out and Absorbed Costs are only displayed when reported.

<b>State Cost (Savings) = 1-2</b>	<b>Biennium</b>			<b>Biennium</b>	
Dollars in Thousands	<b>FY2023</b>	<b>FY2024</b>	<b>FY2025</b>	<b>FY2026</b>	<b>FY2027</b>
<b>Secretary of State</b>					
General Fund	13	-	-	-	-
Restrict Misc. Special Revenue	-	-	-	-	-
<b>Total</b>	<b>13</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Biennial Total</b>			<b>-</b>		<b>-</b>
<b>1 - Expenditures, Absorbed Costs*, Transfers Out*</b>					
Secretary of State					
General Fund	13	-	-	-	-
Restrict Misc. Special Revenue					
Expenditures	4	-	-	-	-
Absorbed Costs	(4)	-	-	-	-
<b>Total</b>	<b>13</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Biennial Total</b>			<b>-</b>		<b>-</b>
<b>2 - Revenues, Transfers In*</b>					
Secretary of State					
General Fund	-	-	-	-	-
Restrict Misc. Special Revenue	-	-	-	-	-
<b>Total</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Biennial Total</b>			<b>-</b>		<b>-</b>

**Fiscal Note**

**2023-2024 Legislative Session**

**HF28 - 0 - Civil Right to Vote Restored Incarceration**

Chief Author: **Cedrick Frazier**  
 Committee: **Elections Finance & Policy**  
 Date Completed: **1/10/2023 2:38:11 PM**  
 Agency: **Secretary of State**

State Fiscal Impact	Yes	No
Expenditures	X	
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology	X	
Local Fiscal Impact	X	

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings)	Biennium			Biennium		
	Dollars in Thousands	FY2023	FY2024	FY2025	FY2026	FY2027
General Fund	13	-	-	-	-	-
Restrict Misc. Special Revenue	-	-	-	-	-	-
<b>Total</b>	<b>13</b>	-	-	-	-	-
<b>Biennial Total</b>				-		-

Full Time Equivalent Positions (FTE)	Biennium			Biennium	
	FY2023	FY2024	FY2025	FY2026	FY2027
General Fund	-	-	-	-	-
Restrict Misc. Special Revenue	-	-	-	-	-
<b>Total</b>	-	-	-	-	-

**LBO Analyst's Comment**

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

**LBO Signature:** Susan Nelson    **Date:** 1/10/2023 9:01:24 AM  
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**State Cost (Savings) Calculation Details**

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

\*Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2 Dollars in Thousands	Biennium			Biennium	
	FY2023	FY2024	FY2025	FY2026	FY2027
General Fund	13	-	-	-	-
Restrict Misc. Special Revenue	-	-	-	-	-
<b>Total</b>	<b>13</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Biennial Total</b>			<b>-</b>		<b>-</b>
<b>1 - Expenditures, Absorbed Costs*, Transfers Out*</b>					
General Fund	13	-	-	-	-
Restrict Misc. Special Revenue					
Expenditures	4	-	-	-	-
Absorbed Costs	(4)	-	-	-	-
<b>Total</b>	<b>13</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Biennial Total</b>			<b>-</b>		<b>-</b>
<b>2 - Revenues, Transfers In*</b>					
General Fund	-	-	-	-	-
Restrict Misc. Special Revenue	-	-	-	-	-
<b>Total</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Biennial Total</b>			<b>-</b>		<b>-</b>

**Bill Description**

This bill provides for persons who are otherwise eligible to vote, but who have been convicted of a felony and sentenced to a felony sentence, to register and vote after they have been released from incarceration, or, if no incarceration was imposed as part of the sentence, upon sentencing.

The bill also provides for changes in the certification portion of the voter registration application form, as well as on the polling place roster, whether paper or electronic, to remove the current language requiring the person to certify that the entire sentence has been completed, and instead simply certify that they are not currently incarcerated.

Finally, the bill requires the Office of the Secretary of State (OSS) to create and provide to corrections officials information on voting rights of persons charged with a crime, convicted of a crime incarcerated, and released from, or never sentenced to, incarceration.

**Assumptions**

Training and updates to manuals and guides is done periodically, and so this change will be noted in the next round of trainings and guide updates.

Online voter registration templates residing on the website of the OSS are the major cost of programming detailed in this note, but a relatively small number of new paper voter registration applications will need to be printed from the electronically created applications created by OSS at the expense of the counties.

A standalone document detailing the rights of persons involved with the criminal justice system will be produced by OSS staff but need not be printed by OSS.

All written materials, whether online or printed, will be translated into other languages as is the policy of the OSS but the OSS will absorb the cost of both the online and printed translations as part of the HAVA Account appropriation.

There are also provisions of Minnesota Rules that will require conformity to these statutes, but the statutes overrule these rules and the OSS does regular rulemaking and will include the necessary changes into the next round of rulemaking.

### **Expenditure and/or Revenue Formula**

#### Felony Voter Rules and Language

##### Computing:

1. Election Division Business Analysis (16 hours)
2. OSS IT (80 hours)
3. Quality Assurance (40 hours)

Total hours: 136

136 hours x \$85/hour = \$11,560

Document defining the voting rights of persons involved with the criminal justice system:

1. Writing, editing and formatting (16 hours)

16 hours x \$85/hour = \$1,360

#### Translation

##### Computing:

1. Elections Division Business Analysis: (2 hours)
2. OSS Information Technology (IT): (8 hours)
3. Quality Assurance (QA): (8 hours)

Total hours: 18

18 hours x \$85/hour = \$1,530

Translation services:

1. Print/electronic translation \$2,000

Translation expenses to be absorbed by the HAVA Account appropriation: \$3,530

#### TOTAL COSTS

**\$16,450** (2023)

### **Long-Term Fiscal Considerations**

The costs on this bill are one-time costs.

### **Local Fiscal Impact**

Local election administrators operating polling places with electronic pollbooks will need to modify the statements on the pollbook to accommodate the new language. This is a simple change.

Revised voter registration applications will need to be printed by counties as necessary.

Local election officials conduct municipal clerk and election judge training at least every two years and will include these changes in their next round of training.

**References/Sources**

Bibi Black

651-201-1326

**Agency Contact:**

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**Fiscal Note**

**2023-2024 Legislative Session**

**HF28 - 0 - Civil Right to Vote Restored Incarceration**

Chief Author: **Cedrick Frazier**  
 Committee: **Elections Finance & Policy**  
 Date Completed: **1/10/2023 2:38:11 PM**  
 Agency: **Corrections Dept**

State Fiscal Impact	Yes	No
Expenditures		X
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		X

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings)	Biennium			Biennium	
	FY2023	FY2024	FY2025	FY2026	FY2027
Dollars in Thousands					
<b>Total</b>	-	-	-	-	-
<b>Biennial Total</b>			-		-

Full Time Equivalent Positions (FTE)	Biennium			Biennium	
	FY2023	FY2024	FY2025	FY2026	FY2027
<b>Total</b>	-	-	-	-	-

**LBO Analyst's Comment**

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

**LBO Signature:** Karen McKey    **Date:** 1/10/2023 2:35:19 PM  
**Phone:** 651-284-6429    **Email:** karen.mckey@lbo.mn.gov

**State Cost (Savings) Calculation Details**

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\*Transfers In/Out and Absorbed Costs are only displayed when reported.

<b>State Cost (Savings) = 1-2</b>		Biennium			Biennium	
Dollars in Thousands	FY2023	FY2024	FY2025	FY2026	FY2027	
<b>Total</b>	-	-	-	-	-	-
<b>Biennial Total</b>			-			-
<b>1 - Expenditures, Absorbed Costs*, Transfers Out*</b>						
<b>Total</b>	-	-	-	-	-	-
<b>Biennial Total</b>			-			-
<b>2 - Revenues, Transfers In*</b>						
<b>Total</b>	-	-	-	-	-	-
<b>Biennial Total</b>			-			-

**Bill Description**

H.F. 28 restores the civil right to vote to individuals who have been convicted of a felony upon their completion of any incarcerated period. The bill requires the chief executive officer of each state and local correctional facility to designate one official within the facility to provide a notice of restoration or rights and a voter registration application to individuals whose rights are restored following release.

**Assumptions**

The Department of Corrections assumes that (1) there are no new criminal penalties or penalty enhancements in the bill; (2) there would be no impact on the number of state prison beds of supervision caseloads statewide; and (3) the notice of restoration of civil rights and voter registration applications as required by the bill would be performed by existing staff.

**Expenditure and/or Revenue Formula**

N/A

**Long-Term Fiscal Considerations**

N/A

**Local Fiscal Impact**

The Department estimates that the fiscal impact to local units of government is expected to be de minimis.

**References/Sources**

Department of Corrections Staff

**Agency Contact:**

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**Fiscal Note**

**2023-2024 Legislative Session**

**HF28 - 0 - Civil Right to Vote Restored Incarceration**

Chief Author: **Cedrick Frazier**  
 Committee: **Elections Finance & Policy**  
 Date Completed: **1/10/2023 2:38:11 PM**  
 Agency: **Supreme Court**

State Fiscal Impact	Yes	No
Expenditures		X
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		X

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State Cost (Savings)	Biennium			Biennium		
	Dollars in Thousands	FY2023	FY2024	FY2025	FY2026	FY2027
<b>Total</b>	-	-	-	-	-	-
<b>Biennial Total</b>			-			-

Full Time Equivalent Positions (FTE)	Biennium			Biennium		
		FY2023	FY2024	FY2025	FY2026	FY2027
<b>Total</b>	-	-	-	-	-	-

**LBO Analyst's Comment**

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

**LBO Signature:** Karen McKey    **Date:** 1/6/2023 2:03:11 PM  
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**State Cost (Savings) Calculation Details**

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\*Transfers In/Out and Absorbed Costs are only displayed when reported.

<b>State Cost (Savings) = 1-2</b>		Biennium			Biennium	
Dollars in Thousands	FY2023	FY2024	FY2025	FY2026	FY2027	
<b>Total</b>	-	-	-	-	-	-
<b>Biennial Total</b>			-			-
<b>1 - Expenditures, Absorbed Costs*, Transfers Out*</b>						
<b>Total</b>	-	-	-	-	-	-
<b>Biennial Total</b>			-			-
<b>2 - Revenues, Transfers In*</b>						
<b>Total</b>	-	-	-	-	-	-
<b>Biennial Total</b>			-			-

**Bill Description**

HF28 at section 1 adds a new subdivision 2a to Minn. Stat. § 201.014 to provide that an individual convicted of a felony has the right to vote restored when the individual is no longer incarcerated, or upon sentencing if no incarceration is imposed, and loses the right to vote only during any period of incarceration; at section 2 amends Minn. Stat. § 201.071, subd. 1, to require amendments to the voter registration application form to correct the statement about voting rights and felony convictions; at section 3 adds a new section 201.276 requiring the secretary of state to develop a single publication about voting rights for those convicted of a crime, which must be available electronically to the state court administrator for distribution to judges, court personnel, probation officers, and the commissioner of corrections; at section 4 amends Minn. Stat. § 204C.10 requiring amendments to the polling place roster and voter signature certificate to correct the statement about voting rights and felony convictions; at section 5 adds a new section 243.205 requiring correctional facilities to provide notice of restoration of the right to vote by reason of release from incarceration; and at section 6 amends Minn. Stat. § 609.165, subd. 1, to eliminate the reference to the right to vote and hold office being restored upon discharge from probation.

**Assumptions**

It is assumed that the provisions of this bill will not affect the resources required to process felony cases or significantly impact the judicial branch.

**Expenditure and/or Revenue Formula**

The provisions of this bill are not anticipated to have a significant fiscal impact on the judicial branch.

**Long-Term Fiscal Considerations**

None

**Local Fiscal Impact**

None

**References/Sources**

**Agency Contact:**

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**Agency Fiscal Note Coordinator Signature:** Janet Marshall

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